#### National Tribal Air Association

EPA's Proposed Revised Supplemental Finding and Results of the Residual Risk and Technology Review

#### Webinar Presentation, April 4, 2019



## Today's NTAA Webinar

- Welcome and Introductions
- Summary of the Proposed Revision
- NTAA's Policy Response Kit
- History and CARB Analysis
- NTAA Analysis and Comments
- Q&A



## Today's Speakers

- Andy Bessler, NTAA
- Jaime Yazzie, NTAA
- William M. Auberle, NTAA Policy Advisory Committee
- Shannon Dilley, CARB Senior Attorney and Tribal Liaison



#### Introduction

- Mercury and Air Toxic Standards (MATS) enacted in 2012
  - 1st federal standard to require coal- and oil-fired electric utility steam generating units (EGUs) to reduce mercury and other toxic air pollutants
- In June 2015, the U.S. Supreme Court in *Michigan v. EPA* held that CAA Section 112 requires EPA to consider compliance costs before regulating hazardous air pollutants (HAPs)
- In 2016, the EPA issued a Supplemental Cost Finding found the regulation of HAPs emitted by power plants was "appropriate and necessary"

### Summary of the Proposed Revision

- Rescinding the "appropriate and necessary" finding for EPA to regulate HAPs emissions from coal- and oil-fired EGUs
- Proposing the results of the Residual Risk Technology Review (RTR);
- Establishing a subcategory for emissions of acid gas HAP from existing EGUs firing eastern bituminous coal refuse
- Requesting comments on whether EPA has the authority to remove EGUs from the list of sources listed and rescind (or to rescind without delisting) the MATS rule.

# NTAA's Policy Response Kit to the Proposed Rule

- NTAA Fact Sheet
- NTAA Tribal Template Letter
- NTAA Comment Letter
- NTAA Webinar Recording

#### Basic Structure of CAA 112

- Hazardous Air Pollutants
- 1990 Amendments
- EGUs different treatment "necessary and appropriate" finding requirement

### Mercury Studies

- Mercury Study Report to Congress (1997)
- Utility Air Toxics Study Report to Congress (1998)
- National Academy of Sciences Study Toxicological Effects of Methylmercury (2000)

#### History of the Rule

- 2000 Utility Air Toxics Determination 65 Fed. Reg. 79825 (Dec. 20, 2000)
- 2005 Clean Air Mercury Rule (CAMR) 70 Fed. Reg. 28606 (Oct. 28, 2005)
- 2005 Revision Rule 70 Fed. Reg. 15994 (Mar. 29, 2005)
- 2012 Mercury Air Toxics Standard (MATS) 77 Fed. Reg. 9304-01 (Feb. 16, 2012)
- 2016 Supplemental Finding 81 Fed. Reg. 24420 (Apr. 25, 2016)

#### Three Cases

- New Jersey v. EPA, 517 F.3d 574 (D.C. Cir. 2008)
- White Stallion Energy Center v. EPA, 748 F.3d 1222 (D.C. Cir. 2014)
- *Michigan v. EPA*, 135 S.Ct. 702 (2014)

### California Perspective - Why This Matters

- EGUs
- Mercury

#### CARB Tribal Relationship

- Overview of the <u>California Air Resources Board (CARB)</u>
- < 200 Tribes in California
- Executive Order B-10-11

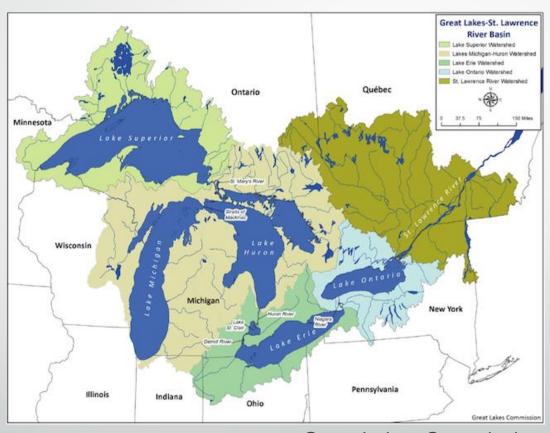
# Mercury/Cinnabar - A Natural Resource



## Sources of Mercury in the Environment

- Natural Sources
- Mining
- Impurity in Minerals
- Burning Fossil Fuels

#### First Nations of the Great Lakes



**Great Lakes Commission** 

### Everglades

- Miccosukee
- Seminole



The Fort Myers, Fla., Andrew West, News-Press

#### MATS

- Technology
- Economics
- Policy



Getty/Spencer Platt A coal-fired plant is seen in West Virginia on August 21, 2018.

#### NTAA's Recommended Comments for Tribes

- Supplemental Finding
  - Uphold the 2016 Supplemental Finding
- Co-benefits
  - Oppose the finding that the cost of the regulation grossly outweighs the HAP co-benefits
  - Benefits are already underestimated due to the fact that many human health and environmental benefits are not included in Regulatory Impact Analysis (RIA)
- Tribal Impacts
  - Conduct a benefit analysis that assesses the Rule's impact on Tribal air quality and health
- Subcategory Standard
  - Should not be established for existing bituminous coal

#### How Tribes Can Comment

EPA has also extended the comment period on this proposed rule to **April** 17, 2019. Comments should be identified by Docket ID No. EPA-HQ-OAR-2018-0794 and may be submitted by one of the following methods.

- Online: Go to <a href="https://www.regulations.gov/">https://www.regulations.gov/</a> and follow the instructions for submitting comments to EPA-HQ-OAR-2018-0794.
- Email: Comments may be sent to a-and-r-Docket@epa.gov. Include Docket ID No. EPAHQ-OAR-2018-0794 in the subject line of the message.
- Mail: Environmental Protection Agency, EPA Docket Center (EPA/DC), Mail Code 28221T, Attention Docket ID No. EPA-HQ- OAR-2018-0794, 1200 Pennsylvania Avenue, NW, Washington, DC 20460.
- Fax: Fax your comments to: (202) 566-9744. Attention Docket ID No. EPA-HQ-OAR2018-0794.

## ANY QUESTIONS?