



MORONGO ENVIRONMENTAL PROTECTION DEPARTMENT

Clean Air Act — Treatment as a State Webinar May 4, 2021 epd@morongo-nsn.gov

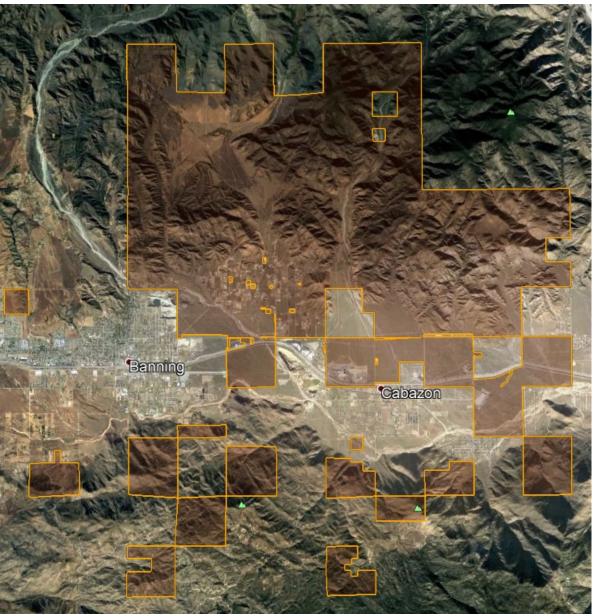
MORONGO EPD OVERVIEW

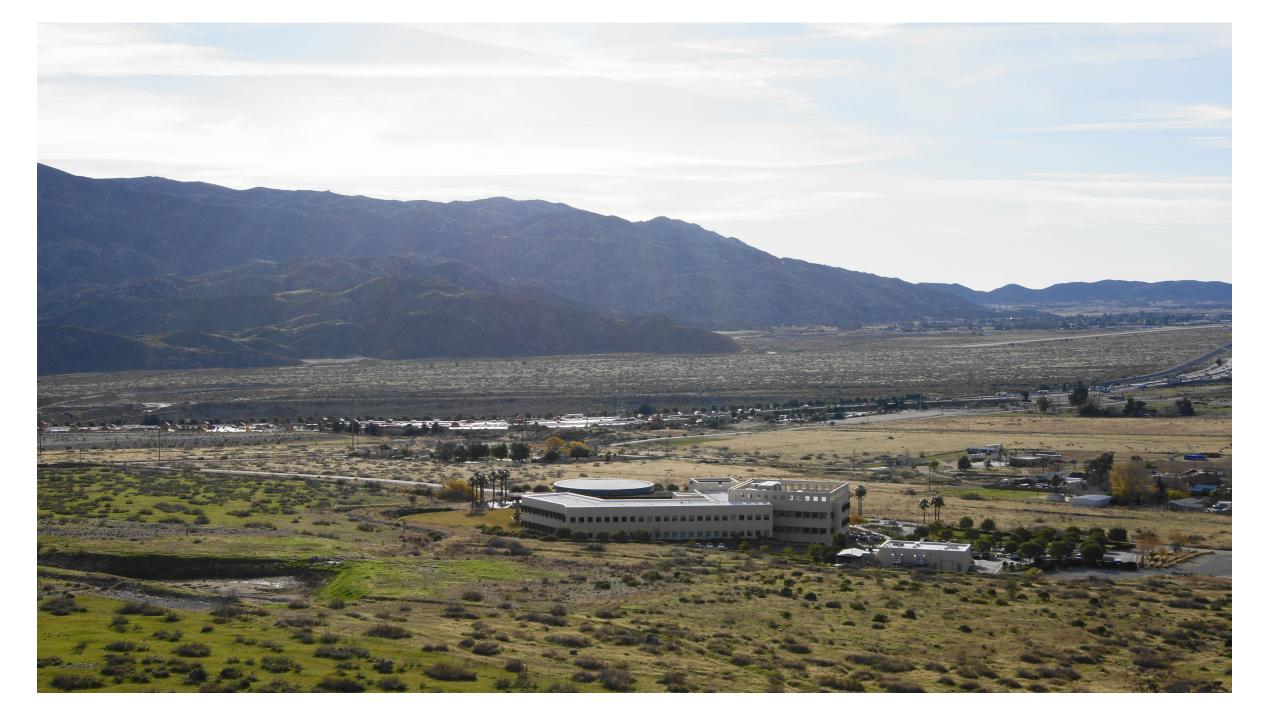
- Established by Tribal Ordinance in February 2000
- Protect Morongo's air, water, and land
- 6 Staff Members
- Partially grant funded (EPA 106, 319B, 103, GAP)
- Programs
 - Tribal Air Program
 - Tribal Water Program
 - Pollution Prevention
 - Resource Conservation
 - Education and Outreach



MORONGO INDIAN RESERVATION







TRIBAL AIR PROGRAM

Collecting legally defensible data that can be used to assist Tribe in making rational decisions to protect public health

- Robust Monitoring
- Ambient Air Monitoring
 - Ozone (Regulatory since 2006)
 - Particulate Matter
 (2008 Informational, seeking regulatory approval)
 - Nitrogen Dioxide
 (2015 informational, seeking regulatory approval)



TRIBAL AIR PROGRAM

- Meteorological
 - Wind
 - Precipitation
 - Temperature
 - Solar Radiation
- Mini Weather Stations at Schools
- Mobile Ambient Air Monitoring
- Low-cost Air Monitoring Network
 - CARB funds, monitoring for PM2.5, PM10, O3, NO2, VOCs
 - MorongoAir.com





COMMUNITY OUTREACH

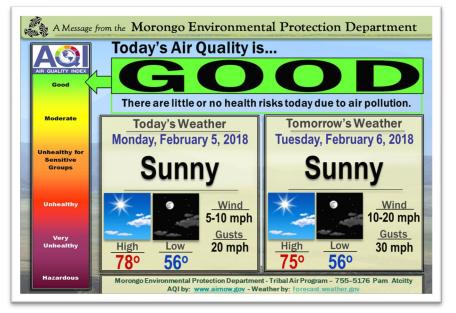












REGULATING AIR QUALITY



- Morongo Air Quality Protection Code (2010)
- Cogeneration Plant CAA Permit
 - Synthetic Minor NSR Permit with federally enforceable limits; (Replacing Title V permit)
- Pre-Construction Reviews
 - Enforce tribal air quality standards
 - Collaborate with tribal entities to reduce impacts
- Review South Coast Air Quality Management District (SCAQMD) Permit Application Notifications
- Engage in consultation and coordination opportunities

BUILDING CAPACITY



- Building capacity to administer sections of the Clean Air Act
- On-going program improvements to monitoring
- Completed Level 3 Emissions Inventory
- Active in tribal air collaborative groups
- Seeking Treatment as a State (TAS)
 - Administrative and Notification functions
 - Authorized to develop a TIP

CLEAN WATER ACT TAS

- Clean Water Act
 - TAS application
 - Water Quality Standards (CWA §303(c))
 - Water Quality Certifications (CWA 401)
 - Pre-application process with EPA in 2009
 - Final application submitted in October 2015
 - Final Approval in April 2018
 - Why the delay?
 - Staff turnover
 - Back and forth on boundaries and obtaining documents from the Library of Congress
 - Submitted prior to the rule change which streamlined the process for applying for CWA TAS
 - Change in EPA Administrator









CLEAN AIR ACT TAS — FIRST STEPS

- Discussed with Tribal Council
- Benefits:
- Protect public health (long term)
- Additional funding opportunities
- Reinforces tribal sovereignty
- Builds capacity within the tribe

Cons:

- Increased grant match
- Increased staff time
- Local government entities would comment on the Tribe's assertion of authority
- April 2018 Received approval from Tribal Council to prepare the application



DEVELOPING THE APPLICATION

Resources:

- ■ITEP TAMS Center Training Treatment as a State for Air Quality Training (2017) and course manual
- US Environmental Protection Agency Clean Air Act: Summary of Content for Applicability for TAS for Titles I, III, and V (March 2015)
- EPA staff
- Other Tribe's TAS applications
- La Jolla Band of Luiseno Indians
- Gila River Indian Community

U.S. Environmental Protection Agency

CLEAN AIR ACT: SUMMARY OF CONTENT FOR APPLICABILITY FOR TAS FOR TITLES I, III, AND V

March 2015



DEVELOPING THE APPLICATION

Deciding what to take on...

• Administrative and notification provisions:

- Section 105 Grants for Supporting Air Pollution Planning
- Sections 126(a), 126(b), and 110(a)(2(D)(i) Receive notifications as an "affected state"
- Section 107 Designate air quality control regions
- Section 319 Conduct air quality monitoring
- Section 505(a)(2) Notification of Title V permits

Regulatory Provisions:

- Section 110 and 172 Develop Tribal Implementation Plans for National Primary and Secondary Ambient Air Quality Standards and Nonattainment Plans
- Necessary in order to be able to prepare Tribal Implementation Plans

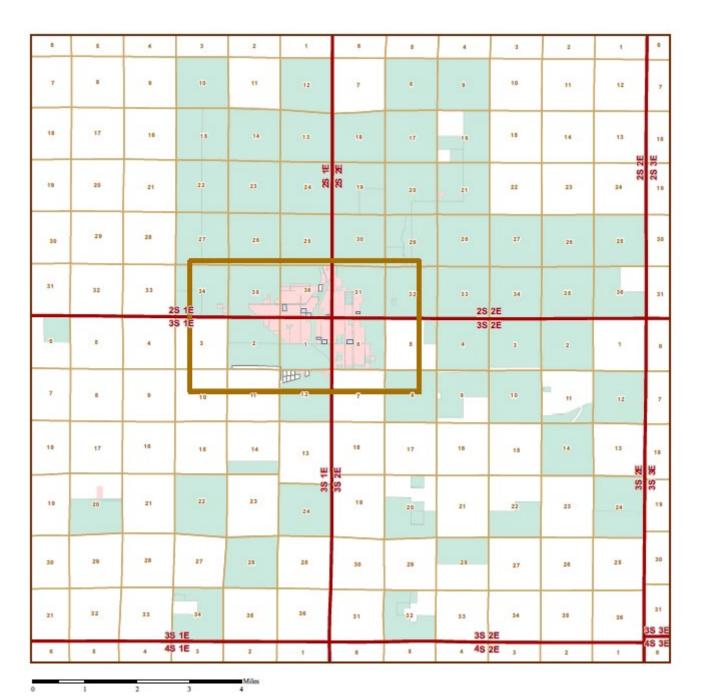
THE BOUNDARY

Tract Status

Individual Tract (Trust) 1,309.26± Acres

Tribal Tract (Trust) 33,451.31± Acres

Fee Properties Within Morongo Jurisdiction



THE BOUNDARY

1908 Patent Map

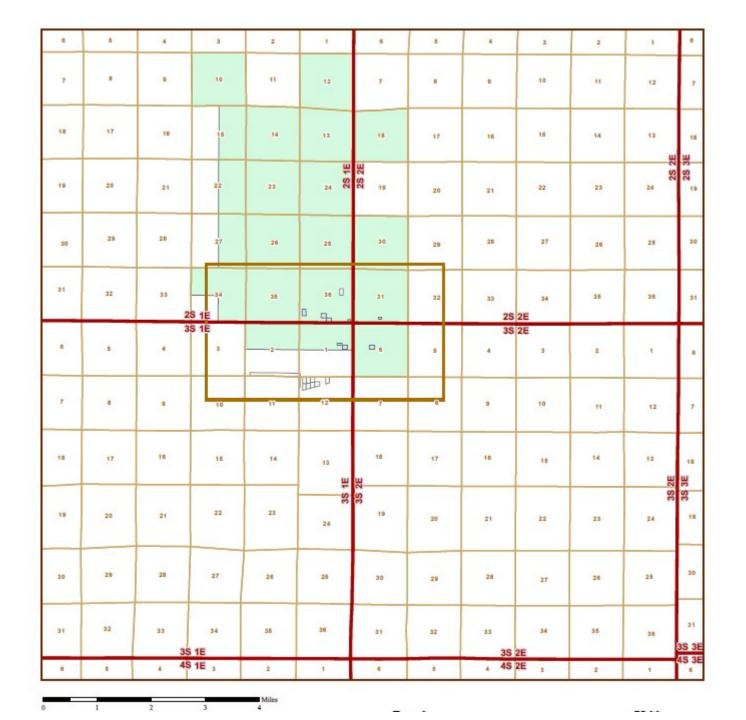
- Additional map included in the application to help justify the inclusion of 8 fee allotments within the tribe's jurisdiction.
- Map shows the fee parcels were part of the original 1908 Trust Patent Boundary and the Tribe asserts jurisdiction over these parcels.

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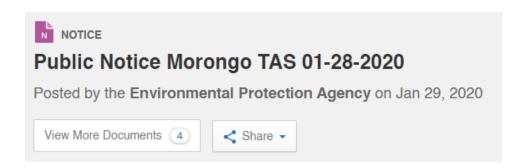
Fee Properties Within Morongo Jurisdiction



FINAL APPLICATION

November 2019 - Presented the final application to Tribal Council for approval

November 2019 - Submitted the TAS application to EPA R9 Administrator



EPA Public Comment Period -

- January 29, 2020 March 2, 2020
- One Comment from SCAQMD regarding maps
 - Maps were confusing... see Boundary slides
 - Clarified maps in the docket
- Extended comment period May 15 –
 June 15, 2020
- One Appropriate Government Entity never received the public notice letter.
- Regulatory requirement to give AGEs 30 days to comment
- Extended period applied only to the AGE

CRIMINAL ENFORCEMENT MOA —

REQUIREMENT FOR REGULATORY TAS

- •Criminal enforcement authority of the Tribe is limited by the Indian Civil Rights Act of 1968, 25 U.S.C. § 1302
- •Per 40 CFR 49.8, the Federal Government/ US EPA Region 9 will exercise primary criminal enforcement authority for the Tribe if someone on the Reservation is violating the Clean Air Act (Tribal Implementation Plan)
- Memorandum of Agreement between the Tribe and EPA Region 9 documents the process for enforcement
- Required to complete TAS application
- Document the Tribe's capability to work with R9 to regulate sources of air pollution within the Reservation boundaries
- MOA will not take effect until a TIP is prepared and approved



APPROVAL AND ANTICIPATED NEXT STEPS!

- Application in final review stage! Anticipate announcement at Summer RTOC!
- Process was fairly quick and painless
 - April 2018 drafting
- November 2019 application submitted
- January June 2020 Public Comment Period
- October 2020 notified of the need for MOA
- March 2021- MOA approved by Tribe
- Next Steps
 - Formalize process for reviewing, responding, and cataloging notices
 - Continuing to pursue regulatory monitoring
 - Thoughtfully drafting a TIP
 - Training
 - Updating our strategic plan
 - Discussing with Tribal Council
 - Participate in state planning efforts



FINAL THOUGHTS

- Buy in from leadership early and in writing
- Clear purpose and clear communication
- On-going communication with leadership throughout the process
- Know your weaknesses and address
- Concerns with neighboring air district → iron clad boundary
- Air is complex \rightarrow ask for help and find your resources
- Ask for it all!
 - This is a big undertaking, plan for the future
- Thanks to everyone who helped!
- Morongo Team Pam Atcitty, Env. Specialist II and Legal, Realty, and GIS Departments
- EPA Lauren Maghran, Roberto Gutierrez, Noah Smith, Laura McKelvey, James J. Payne, and many more!

